

Message Text

LIMITED OFFICIAL USE

PAGE 01 ISLAMA 02816 01 OF 02 021332Z

51

ACTION AID-31

INFO OCT-01 NEA-09 ISO-00 H-02 DEAE-00 CIAE-00 INR-07

IO-10 JUSE-00 NSAE-00 SNM-02 SY-05 TRSE-00 USIA-06

NSC-05 OES-03 OMB-01 SS-15 IGA-01 L-02 EB-07 EUR-12

PRS-01 AGR-05 /125 W

----- 069834

P 021117Z APR 75

FM AMEMBASSY ISLAMABAD

TO SECSTATE WASHDC PRIORITY 9442

LIMITED OFFICIAL USE SECTION 1 OF 2 ISLAMABAD 2816

E.O. 11652: N/A

TAGS: SNAR, PK

SUBJECT: SUPPLEMENTARY MATERIAL FOR CONGRESSIONAL
PRESENTATION

REFERENCES: A. ISLAMABAD 8396, AUGUST 29, 1974

B. ISLAMABAD 1065

C. ISLAMABAD 1066

D. STATE 64638

INTRODUCTION. THIS MESSAGE CONTAINS ADDITIOANAL JUSTIFICATION
FOR FY 76 BUDGET SUBMISSIONS AND EXPLANATIONS OF PROGRAM
TO DATE AS REQUESTED IN PARA 3, REF D. BRIEFLY, THE
BASIC OBJECTIVE OF THE PROGRAM IN PAKISTAN IS THE ELIMINATION
OF POPPY CULTIVATION THROUGH: (A) DEVELOPMENT OF A
CREDIBLE NARCOTICS ENFORCEMENT STRUCTURE IN PAKISTAN
YEARS EARLIER THAN WOULD OTHERWISE BE ECONOMICALLY
JUSTIFIABLE IN THIS DEVELOPING COUNTRY WHICH HAS NO RPT
NO SERIOUS DOMESTIC DRUG PROBLEM; AND (B) A COMPREHENSIVE
DEVELOPMENT PROGRAM IN POPPY GROWING AREAS TO ELIMINATE
THE ECONOMIC NECESSITY IN THESE AREAS FOR POPPY AS A
CASH CROP. END INTRUDUCTION.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 ISLAMA 02816 01 OF 02 021332Z

1. EQUIPMENT. THERE IS, IN-COUNTRY OR IN THE PIPELINE,

\$893,000 IN USG SUPPLIED EQUIPMENT UNDER THE NARCOTICS PROGRAM. THIS INCLUDES VEHICLES, COMMUNICATIONS EQUIPMENT, PHOTOGRAPHIC EQUIPMENT, TEST KITS AND RELATED ITEMS TO PARTIALLY EQUIP TWENTY-FIVE FIELD INVESTIGATION UNITS (FIUS) OF THE PAKISTAN NARCOTICS CONTROL BOARD (PNCB). SUBJECT TO PROPER UTILIZATION OF THIS EQUIPMENT, THE MISSION HAS PROGRAMMED ASSISTANCE TO EQUIP AN ADDITIONAL FIFTEEN FIUS AND TO FILL ANY GAPS IN THE EQUIPMENT OF EXISTING FIUS. ADDITIONALLY, AS EFFECTIVE INTERNATIONAL CONTROL OF NARCOTICS TRAFFIC IS DEPENDENT UPON EFFECTIVE COMMUNICATIONS AMONG NATIONAL AND INTERNATIONAL LAW ENFORCEMENT AGENCIES, THE MISSION HAS TENTATIVELY PROGRAMMED ASSISTANCE TO ESTABLISH A TELEX SYSTEM TO TIE THE PNCB INTO LAW ENFORCEMENT COMMUNICATIONS NETWORKS OF NEIGHBORING COUNTRIES AND EUROPE.

2. ALL EQUIPMENT SUPPLIED TO PAKISTAN HAS BEEN EXCLUSIVELY FOR NARCOTICS UNITS. AT USG AND UN URGING AND TO PARTIALLY MEET OBLIGATIONS UNDER THE 1961 SINGLE CONVENTION, PAKISTAN FORMED THE PNCB WHICH HAS DIRECT ACTION RESPONSIBILITY IN NARCOTICS LAW ENFORCEMENT. THE PNCB WILL HAVE ACTION RESPONSIBILITY IN TREATMENT AND REHABILITATION WHEN A PROGRAM AND COMPREHENSIVE LAW IS DEVELOPED. IT HAS THE ASSIGNMENT TO DIRECT OTHER AGENCIES OF THE GOP IN NARCOTICS EDUCATION, LICENSING FOR LEGITIMATE USES AND PRODUCTION. THE EQUIPMENT SUPPLIED BY USG HAS ALL GONE TO THE PNCB TO ESTABLISH CENTRAL, REGIONAL AND TOWN HEADQUARTERS FOR MOBILE FIUS WHICH ARE ALSO EQUIPPED WITH USG SUPPLIED EQUIPMENT, ANY FURTHER FIU EQUIPMENT WILL ALSO BE USED EXCLUSIVELY IN THE PNCB. TELEX COMMUNICATIONS EQUIPMENT, IF PROVIDED, MIGHT BE USED EXCLUSIVELY BY THE PNCB, OR, IF FOUND MORE EFFICIENT DURING FEASIBILITY STUDIES, SHARED BETWEEN PNCB AND THE FEDERAL INVESTIGATION AGENCY WHICH PRESENTLY HAS INTERPOL LIAISON RESPONSIBILITY WITHIN THE GOP.

3. IF THE USG HAD NOT ASSISTED IN EQUIPPING THE PNCB, THAT AGENCY WOULD ALMOST CERTAINLY HAVE REMAINED FOR AT LEAST SOME YEARS TO COME A DISCUSSION GROUP TO SUGGEST DIRECTIONS TO OTHER LAW ENFORCEMENT BODIES WITHIN PAKISTAN. THE EXPRESSED VIEW OF OUR AND OTHER GOVERNMENTS THAT NARCOTICS LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 ISLAMA 02816 01 OF 02 021332Z

CONTROL IS AN INTERNATIONAL PROBLEM AND RESPONSIBILITY CARRIES LIMITED WEIGHT IN THE CONTEXT OF DEVELOPMENT PRIORITIES AND LIMITED RESOURCES OF A DEVELOPING COUNTRY WITH LITTLE DOMESTIC NARCOTICS PROBLEM SUCH AS PAKISTAN. ON THE OTHER HAND, THE PROUD PAKISTANIS ARE HIGHLY EMBARRASSED WHEN THE END RESULTS OF POPPY PRODUCTION ARE BROUGHT TO THEIR ATTENTION, PARTICULARLY FOREIGN PRESS COVERAGE OF SEIZURES OF PAKISTAN OPIUM. THE EMBASSY IS

CONVINCED OF THE PERSONAL COMMITMENT OF PM BHUTTO AND OTHERS IN GOP TO THE TERMINATION OF ILLICIT NARCOTICS TRAFFIC OVER A PERIOD OF TIME, HOWEVER, IT IS DIFFICULT FOR PAKISTAN TO DIVERT MAJOR RESOURCES TO NARCOTICS CONTROL FROM OTHER MORE IMMEDIATE PROBLEMS WITH DIRECT DOMESTIC IMPACT. EXPERIENCE INTERNATIONALLY HAS SHOWN FUTILITY OF ATTEMPTS TO FORBID GROWING OF POPPIES IN INACCESSIBLE AREAS WHEN NO ECONOMIC SUBSTITUTE CASH CROP READILY AVAILABLE. FURTHERMORE, THE POLITICAL SITUATION IN THE POPPY-GROWING FRONTIER AREAS REQUIRES THAT THE GOVERNMENT EXERCISE CARE IN ITS MOVES TOWARDS CHANGE.

4. WHY VEHICLES? IN ORDER TO STIMULATE AN ACTIVITY OF LOW HOST COUNTRY PRIORITY WHERE A SIGNIFICANT FOREIGN EXCHANGE INPUT IS REQUIRED AND FX EARNINGS WOULD HAVE TO BE DIVERTED FROM HIGH PRIORITY REQUIREMENTS, IT MAKES SENSE FOR THE USG TO ASSIST IN PROVIDING THE EQUIPMENT SO NECESSARY TO MEET OBJECTIVES VERY MUCH SOUGHT BY THE UNITED STATES. VEHICLES, THE MAJOR FOREIGN EXCHANGE COST ITEM, ARE AN ESSENTIAL ELEMENT IN ANY EQUIPMENT PACKAGE DUE TO LENGTHY SMUGGLING ROUTES WITHIN PAKISTAN AND THE DIFFICULT ACCESS TO THE MANY DIFFERENT POPPY GROWING REGIONS.

5. PAKISTAN'S COMMITMENT. WITH THE COUNTRY'S OWN PRIORITIES IN MIND, THE GOP HAS MADE A SIGNIFICANT COMMITMENT TO NARCOTICS CONTROL. WITHIN THE PAST 18 MONTHS IT HAS DEVELOPED THE PNCB FROM NOTHING MORE THAN A SKELETON CENTRAL STAFF TO AN ORGANIZATION WITH 50-75 LAW ENFORCEMENT OFFICERS AND A TOTAL STAFF OF 250-300. WITHIN THE NEXT FEW MONTHS, THE PNCB PLANS TO ABSORB ANOTHER 75 OFFICERS SECONDED FROM OTHER LAW ENFORCEMENT AGENCIES IN ORDER TO HAVE ALL TWENTY-FIVE FIUS OPERATIONAL BY LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 ISLAMA 02816 01 OF 02 021332Z

JUNE 30, 1975, JUST ONE AND ONE-HALF YEARS AFTER SIGNING THE PROJECT AGREEMENT TO SET UP THE PROGRAM. BY REVENUE BUDGET AND A SUPPLEMENTARY BUDGET, THE GOP HAS MADE AVAILABLE THE EQUIVALENT OF OVER \$700,000 TO THE PNCB FOR THE CURRENT FISCAL YEAR. WITH AN INTERREGNUM OF FOUR MONTHS OF INEFFECTIVE LEADERSHIP, THE GOP HAS HAD TWO OF ITS TOP POLICE OFFICIALS ASSIGNED AS CHAIRMAN OF THE PNCB.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 ISLAMA 02816 02 OF 02 021347Z

51

ACTION AID-31

INFO OCT-01 NEA-09 ISO-00 H-02 DEAE-00 CIAE-00 INR-07

IO-10 JUSE-00 NSAE-00 SNM-02 SY-05 TRSE-00 USIA-06

NSC-05 OES-03 OMB-01 SS-15 IGA-01 L-02 EB-07 EUR-12

PRS-01 AGR-05 /125 W

----- 070016

P 021117Z APR 75

FM AMEMBASSY ISLAMABAD

TO SECSTATE WASHDC PRIORITY 9443

LIMITED OFFICIAL USE SECTION 2 OF 2 ISLAMABAD 2816

6. THEGOP IS CURRENTLY CONTINUING RESEARCH TO IDENTIFY
SUITABLE CROPS TO SUBSTITUTE FOR POPPIES. THIS RESEARCH,
WHICH IS NECESSARILY LONG RANGE, IS BEING ASSISTED BY A
DIRECT HIRE TECHNICIAN FROM THE US DEPARTMENT OF AGRICULTURE.
IN ADDITION, THE GOP IS CURRENTLY EMBARKING ON A MAJOR
PROGRAM TO UPGRADE ITS GENERAL AGRICULTURE RESEARCH WHICH
SHOULD PROVIDE CROPS, VARIETIES AND PRACTICES WHICH WOULD
BE USEFUL IN A DEVELOPMENT PROGRAM AIMED AT ELIMINATING
POPPY GROWTH. WHEAT AND TOBACCO, FOR EXAMPLE, ARE
CURRENTLY COMPETITIVE WITH THE LICENSED GROWTH OF POPPY
IN SOME AREAS OF PAKISTAN. REF D REQUESTED QUANTIFICATION
OF GOP FUNDS AND STAFF COMMITTED TO CROP SUBSTITUTION BUT
THIS INFORMATION IS NOT AVAILABLE TO THE EMBASSY.

7. HOWEVER, WE AGREE WITH THE CONGRESSIONAL CONCLUSION
IN REFTEL THAT ONLY GENERAL DEVELOPMENT OF AREAS WILL
COMPENSATE FOR, AND LEAD TO, A HALT IN OPIUM PRODUCTION.
WE ARE IN THE PROCESS OF FORMING A JOINT COMMITTEE WITH
THE GOP WITH THE OBJECTIVE OF DEVELOPING AN OVERALL RURAL
DEVELOPMENT PLAN FOR A PILOT AREA (SWABI TEHSIL) WHICH
WOULD SUPPORT AND BE TIED TO ELIMINATION OF POPPY
PRODUCTION IN THE AREA. THIS PLAN WILL BUILD ON AND
SUPPLEMENT THE INTEGRATED RURAL DEVELOPMENT PROGRAM

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 ISLAMA 02816 02 OF 02 021347Z

(IRDP) OF THE NORTHWEST FRONTIER PROVINCE WHICH WILL

BE EXPANDED TO COVER THE ENTIRE PROVINCE DURING THE NEXT THREE YEARS. THE IRDP IS BASED UPON INVOLVEMENT OF VILLAGERS THEMSELVES IN DECISION MAKING, INCLUDING PROJECT PLANNING AND IMPLEMENTATION, SOMETHING WE BELIEVE IS ESSENTIAL FOR DEVELOPMENT AND POPPY ELIMINATION.

AS WE ENVISION IT, THE GOP COMMITMENT TO OUR JOINT DEVELOPMENT PROGRAM WOULD INCLUDE PROVISION OF PART OF THE RESOURCES, PERSONNEL TO MANAGE THE PROGRAM AND A COMMITMENT TO ELIMINATE POPPY PRODUCTION.

8. THE UNFDAC HAS A NARCOTICS RELATED DEVELOPMENT PROJECT IN ANOTHER AREA OF THE POPPY GROWING REGION WHICH MAY RESULT IN UN EXPENDITURE OF \$2.1 MILLION OVER THREE YEARS.

BYROADE

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptoning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DRUG CONTROL, INFORMATION CONTROL, BUDGET ESTIMATES, PROGRAMS (PROJECTS)
Control Number: n/a
Copy: SINGLE
Draft Date: 02 APR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: buchant0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975ISLAMA02816
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750114-0024
From: ISLAMABAD
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750490/aaaadede.tel
Line Count: 238
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION AID
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 75 ISLAMABAD 8396, 75 AUGUST 29, 75 1974
Review Action: RELEASED, APPROVED
Review Authority: buchant0
Review Comment: n/a
Review Content Flags:
Review Date: 19 AUG 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 AUG 2003 by ellisoob>; APPROVED <03 DEC 2003 by buchant0>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: SUPPLEMENTARY MATERIAL FOR CONGRESSIONAL PRESENTATION
TAGS: SNAR, PK, US
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006